# Environmental Compliance Workshop

Small Wireless Facilities
Introduction to Infrastructure Used for 5G Technology, and
How to Approach Section 106 Compliance

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Federal Communications Commission
Wireless Telecommunications Bureau
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<sup>\*</sup> This presentation and its contents are for informational purposes only; the Commission's rules in part 47 of the Code of Federal Regulations and the Commission's previous reports and orders adopting those rules represent the binding rules and determinations of the Commission.

#### Agenda

- Introduction to Infrastructure Used for 5G Technology
  - High-level Overview of a 5G Cellular Network
  - What is 5G?
  - Types of Infrastructure Used for 5G Technology
  - Examples of Types of Macrocells
  - Need for Small Wireless Facilities?
  - Examples of Small Wireless Facilities
  - Number of Macrocells and Small cells in the US
- Streamlined Section 106 Review of Small Wireless Facilities

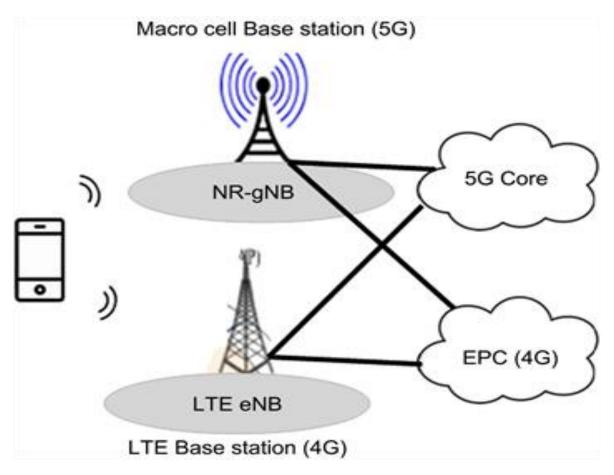
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#### **Small Wireless Facilities**

Introduction to Infrastructure Used for 5G Technology

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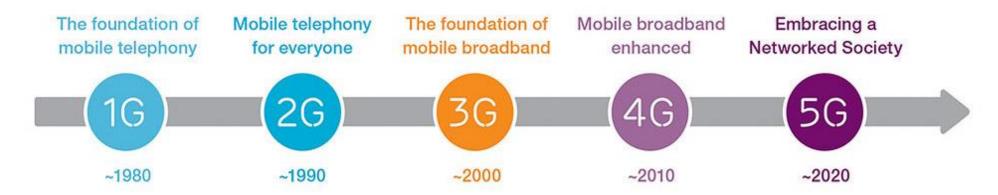
#### High-level Overview of a 5G Cellular Network



Source: A. Rahman et al., licensed under CC BY

#### What is 5G?

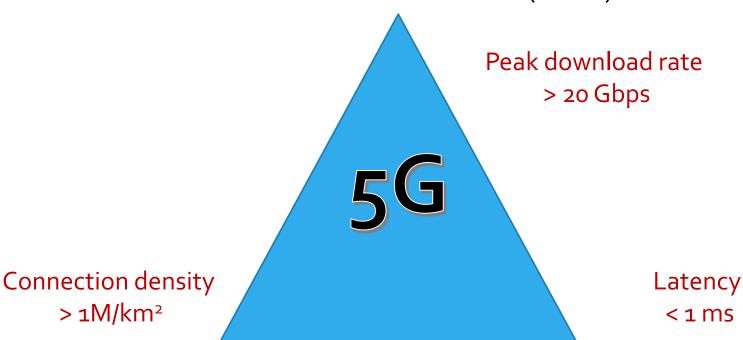
#### Wireless access generations



Source: This Photo by Ericsson is licensed under CC BY-NC-ND

#### 5G Usage Scenarios

Enhanced Mobile Broadband (eMBB)



Massive machine type Communications (mMTC)

Ultra-reliable and low-latency Communications (URLLC)

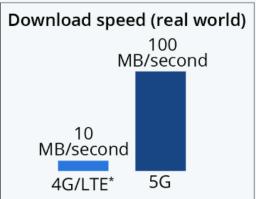
#### 4G vs 5G

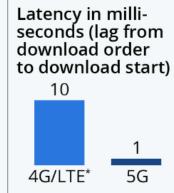
#### **5G Dwarfs all of 4G's Specs**

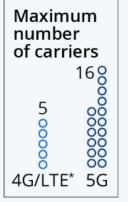
Comparison of key performance specs of 4G and 5G networks











<sup>\*\*</sup> used to distribute the signal through the air Source: Android Authority









<sup>\*</sup> specs for LTE-Advanced, release 10-12

### Types of Infrastructure Used for 5G Technology

#### Macrocells

Macrocell sites are effective for covering large geographic areas (8-30 km in radius) with relatively high capacity, because the antennas are typically mounted on tall towers or the rooftops of tall buildings and transmit radiofrequency (RF) signals at high power levels.

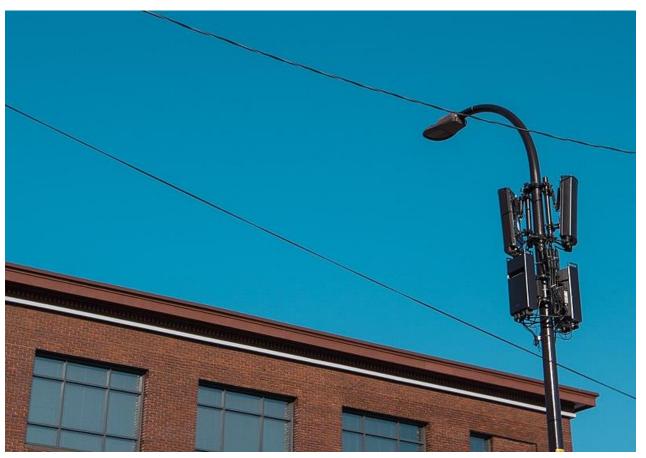
#### Small Wireless Facilities

- On the other hand, facilities such as small cells and Distributed Antenna Systems (DAS) can be deployed to provide coverage in targeted locations (0.01 to 2 km in radius) by moving radios closer to the users, and to provide additional capacity in areas with higher demands for wireless voice and data services, which improves the quality of service and experience.
- They use components that are a fraction of the size of traditional cell tower deployments and can often be installed on utility poles, buildings, and other existing structures.

### Macro Tower Vs Small Wireless Facility



Source: <u>This Photo</u> by Unknown Author is licensed under <u>CC BY-SA-NC</u>



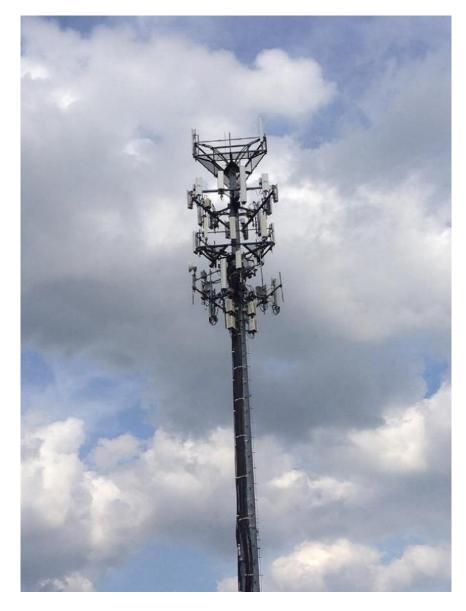
Source: Tony Webster from Minneapolis, Minnesota, United States, CC BY-SA 2.0, via Wikimedia Commons

### Examples of Types of Macrocells

### Lattice cellular tower



### Monopole



### Stealth flagpole monopole



### Stealth tree monopole



Building-mount camouflaged cellular antennas



#### Need for Small Wireless Facilities?

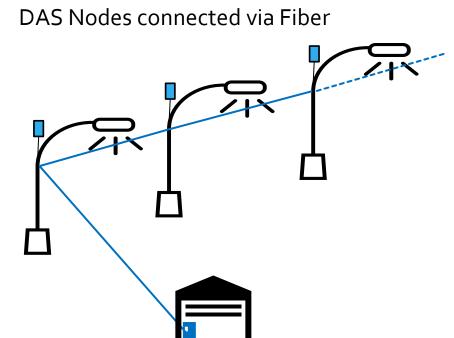
- Continuous increase in mobile traffic and required user data rates in today's 4G and 5G networks create the need for increased network capacity, which can be achieved by:
  - Making more spectrum available;
  - Using spectrum more efficiently; and
  - "Densifying" the network (i.e., adding more cell sites to increase the amount of available capacity, or adding equipment to augment existing mobile networks and provide additional capacity in areas of high usage).
- Densification technologies include Distributed Antenna Systems (DAS) and small cells

#### Small Cells

- "A small cell is a low-cost radio access point with low radio frequency (RF) power output, footprint and range. It can be deployed indoors or outdoors, and in licensed, shared or unlicensed spectrum."
- "A small cell is a cellular base station that transmits & receives 3GPPdefined RF signals with small power and small form factor. In most cases, it services a small coverage area."
- Types of small cells include femtocells, picocells, and microcells broadly increasing in size from femtocells (the smallest) to microcells (the largest).

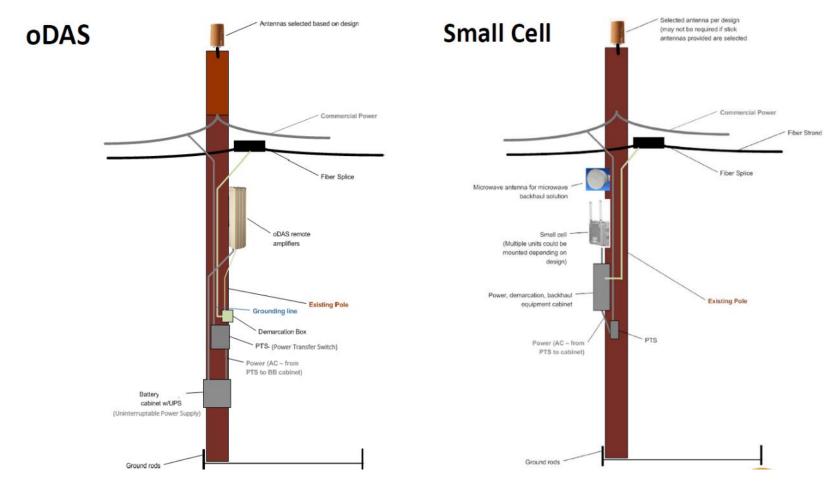
#### Distributed Antenna System (DAS)

- A Distributed Antenna System distributes RF signals from a central point to antennas located throughout a facility or area to provide seamless wireless coverage and capacity.
- Typically used in large buildings, campus-type settings, stadiums, outdoor venues, city blocks, etc.
- Can support a variety of frequency bands and technologies.



Central Hub

#### Pole-mounted DAS and Small Cell



Source: Letter from Colleen Thompson, AT&T, to Marlene Dortch, Secretary, Federal Communications Commission, WC Docket No. 11-59 (filed June 17, 2013)

### Examples of Small Wireless Facilities

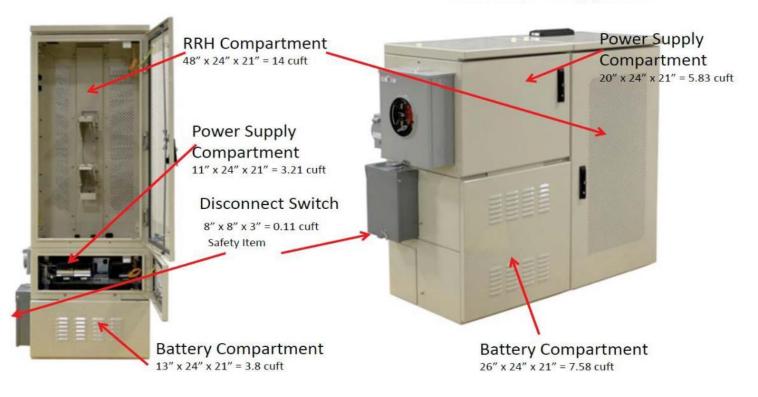
#### Two Small Facility Associated Equipment Cabinets

#### SECURITY CABINET ENCLOSURE

72" x 24" x 21" = 21 cuft Includes RRHs, Power Supply, Batteries

#### SECURITY CABINET ENCLOSURE

48" x 48" x 21" = 28 cuft Includes RRHs, Power Supply, Batteries



Source: Comments of PCIA, WT Docket No. 15-180, at 3 (filed December 18, 2015)

#### Rooftop Platform-mounted Small Cell Deployment



Small Wireless
Facility in
Historic Central
Park, NY





#### Small Cell on a Lamp Post

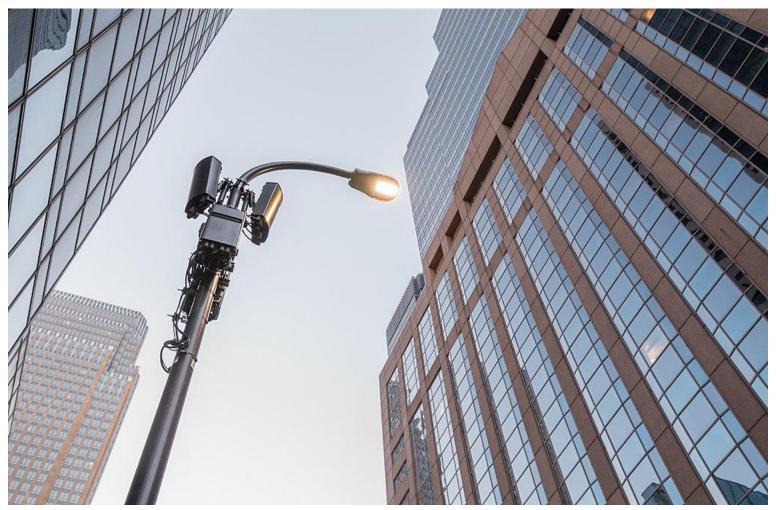
Small facility deployed in historic Pittsburgh, PA

### Small Cell on Utility Poles



Source: Comments of PCIA - Attachment, WT Docket No. 15-180, at 23 (filed September 28, 2015).

### Small Cell on a Lamp Post



Source: Tony Webster from Minneapolis, Minnesota, United States, CC BY-SA 2.0, via Wikimedia Commons



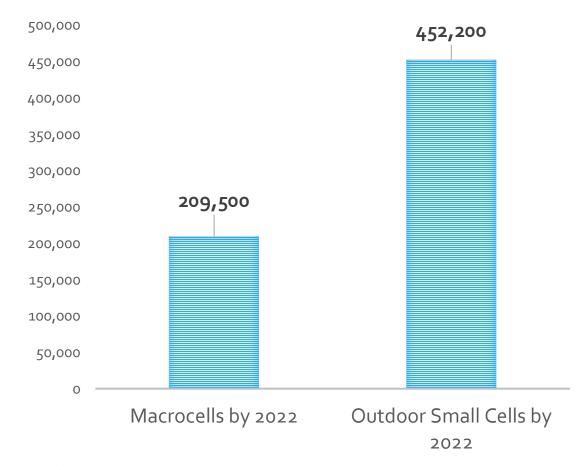
#### Stealth Small Cell Pole

Equipment hidden inside the pole structure

#### Number of Macrocells and Small cells in the US

End of Year 2022 Statistics by WIA:

- 142,100 cellular towers were deployed;
- 209,500 macrocell sites, not including small cells, were deployed;
- 452,200 outdoor small cell nodes were deployed; and
- 747,400 indoor small cell nodes were deployed.



#### **Small Wireless Facilities**

Streamlined NEPA and Section 106 Review of Small Wireless Facilities

Robert Krinsky, Attorney Advisor Competition and Infrastructure Policy Division Wireless Telecommunications Bureau Federal Communications Commission

### Small Wireless Facilities – Environmental Review

- The Federal Communications Commission has streamlined environmental and historic preservation review processes for small wireless facilities under the National Environmental Policy Act (NEPA) and National Historic Preservation Act (NHPA).
- Many small wireless facilities are deployed as collocations and the review process for collocations, including small wireless facilities, has been tailored to eliminate review of collocations that will not significantly affect the environment or adversely affect historic properties.

### NEPA – Categorical Exclusion for Collocations

- Small wireless facilities generally qualify for the categorical exclusion for collocations.
- In general, collocations are categorically excluded from detailed environmental review under NEPA and the provider is not required to file an environmental assessment.
- Two exceptions are deployments that:
  - would cause human exposure to radio frequency emissions in excess of established guidelines;
     and
  - may affect historic properties that are listed in or eligible for listing in the National Register.

### Section 106 Review – Small Wireless Facilities

- 2001 Nationwide Agreement for the Collocation of Wireless Antennas (Collocation Agreement) excludes from Section 106 review most collocations that are not on or near historic properties or historic districts.
- Exclusions for collocations on buildings, poles, and other non-tower structures in the original agreement were limited and did not apply to collocations that were:
  - on or near a historic building or structure; or
  - on a building or structure that was over 45 years old.
- Development of small wireless facilities created an opportunity to expand exclusions for collocations.

#### Collocation Agreement Amendment

- FCC, ACHP, and NCSHPO amended the Collocation Agreement on August 8, 2016.
- The 2016 amendment provided additional limited exclusions for small wireless facilities.
  - Expanded exclusions for small wireless facilities collocated on buildings and structures, regardless of age (i.e., more than 45 years old) that are not historic or in or near historic districts.
  - Adopted limited exclusions for small wireless facility collocations on buildings and structures that are historic or in or near historic districts.

# Small Cells on Buildings and Structures More than 45 Years Old

- Small wireless facilities on buildings or structures that are more than 45 years old are excluded from Section 106 review unless:
  - building or structure is located inside a historic district or visible within 250 feet of a historic district;
  - the building or structure is a designated National Historic Landmark, or listed in or eligible for listing in the National Register; or
  - the collocation causes new ground disturbance.

## Small Cells on Buildings and Structures More than 45 Years Old

- The facility must meet specified size limitations to qualify as excluded:
  - Each individual antenna, excluding the associated equipment, may be no more than 3 cubic feet in volume and 6 cubic feet cumulatively.
  - Associated equipment may not exceed 21 cubic feet on poles and 28 cubic feet on non-pole structures.
    - If the collocation can accommodate at least three providers, associated equipment may not exceed 28 cubic feet for poles, and 35 cubic feet for non-pole structures, cumulatively.

## Exclusion for Small Cells – Historic Properties

- Three exclusions for small wireless facilities in or near historic districts:
  - General exclusion for small wireless facilities on (or inside) historic properties, inside or near historic districts.
  - Exclusion for small wireless facilities on utility poles/electric transmission towers that are historic properties or inside or near a historic district.
  - Streamlined process for small wireless facilities on lighting structures in historic districts.

# General Exclusion for Small Cells – Historic Properties

Small wireless facility collocations on buildings and non-tower structures that are historic properties or in or near historic districts are excluded from Section 106 review under specified conditions, provided that:

- Building may not be a National Historic Landmark;
- No pre-existing antenna on the exterior or interior of the building or structure;
- Antenna is disguised or stealthed to complement building or structure;
- Antenna on the building or structure is no larger than 3 cubic feet;
- Antenna's associated equipment may not be visible from public streets or public spaces at the ground level anywhere within 250 feet of historic district; and
- No new ground disturbance that would exceed the depth and width of any previous ground disturbance (including footings and anchoring mechanisms). Except up to four lightning grounding rods up to ¾-inch in diameter may be installed.

# Exclusion for Small Cells – Utility Structures in Historic Districts

Collocations on utility poles or electric transmission towers located inside or near a historic district are excluded, provided that:

- Structure is not a National Historic Landmark;
- Antenna does not exceed 3 cubic feet in volume, with a cumulative limit of 6 cubic feet if there is more than one antenna on the structure;
- Antenna's associated equipment on the structure does not cumulatively exceed 21 cubic feet in volume; and
- No new ground disturbance that would exceed the depth and width of any previous ground disturbance (including footings and anchoring mechanisms). Except up to four lightning grounding rods up to 3/4-inch in diameter may be installed.

# Exclusion for Small Wireless Facilities – Lighting Structures in Historic Districts

- Collocation Agreement created a streamlined process for small wireless facility collocations proposed on structures that have the primary purpose of providing public lighting.
- Small wireless facility collocations on lighting structures that are located in or near historic districts may be eligible for an exclusion provided that:
  - Structure is not a designated National Historic Landmark or listed in or eligible for listing in the National Register of Historic Places;
  - Antenna, excluding the associated equipment, is no more than 3 cubic feet in volume, with a cumulative limit of 6 cubic feet;
  - The associated equipment and any pre-existing antennas and associated equipment on the structure, are cumulatively no more than 21 cubic feet in volume; and
  - No new ground disturbance that would exceed the depth and width of any previous ground disturbance (including footings and anchoring mechanisms). Except up to four lightning grounding rods up to ¾-inch in diameter may be installed.

# Exclusion for Small Wireless Facilities – Lighting Structures in Historic Districts

- Applicant seeking an exclusion for a collocation of a small wireless facility on a lighting structure in or near a historic district is subject to the following procedural requirements:
  - Applicant determines that the structure is not a contributing or compatible element within the historic district;
  - Applicant must request in writing that the SHPO concur with its determination;
  - SHPO has 30 days to respond; and
  - If SHPO either informs applicant that the structure is not a contributing or compatible element or fails to respond to the applicant within 30-day period, the Applicant has no further Section 106 review obligations.

#### Utility Pole Replacement Exclusion

- In the 2017 Pole Replacement Report and Order (FCC 17-153 adopting 47 CFR § 1.1320), the Commission excluded from Section 106 review (under certain conditions) the replacement of a utility pole where the pole was not originally constructed for the sole or primary purpose of supporting an antenna for an FCC licensed service.
- This exclusion was adopted in part to help expedite the deployment of small wireless facility collocations on utility poles.
- The replacement pole exclusion complements the exclusion adopted in the 2004 Nationwide Programmatic Agreement, which excluded from Section 106 review (under certain conditions) the replacement of a tower that was originally constructed for the sole or primary purpose of supporting an antenna for FCC licensed service.

#### Utility Pole Replacement Exclusion (continued)

A utility pole replacement will be excluded from Section 106 review if both the original pole and the replacement pole meet certain conditions.

To be excluded, the original pole must meet the following conditions:

- It must be a pole that can hold utility, communications, or related transmission lines;
- ➤ The pole must not have been originally erected for the sole or primary purpose of supporting antennas that operate pursuant to a spectrum license or authorization issued by the Commission; and
- The pole itself may not be a historic property.

#### Utility Pole Replacement Exclusion (continued)

To qualify for the exclusion, the replacement utility pole must meet the following conditions:

- ▶ The location of the pole can be no more than 10 feet away from the original pole;
  - Distance is calculated from the centerpoint of the replacement pole to the centerpoint of the original pole.
- The replacement pole may not create new ground disturbance (either laterally or in depth);
- The height of replacement pole may not exceed the height of the original pole by more than 5 feet or 10 percent of the height of the original pole, whichever is greater; and
- The replacement pole must be consistent with the appearance and quality of the original pole.

# Collocation of Antenna on Replacement Pole May Require Section 106 Review

- The replacement pole exclusion applies to the pole replacement alone. This
  exclusion does not apply to the antenna.
- Footnote 25 of the 2017 Pole Replacement Report and Order provides that the antennas are considered separately deployed and are subject to the Commission's rules implementing Section 106, including the terms of the Collocation Agreement.
- Applicants seeking to locate small wireless facilities on replacement poles excluded from review under the 2017 Pole Replacement Report and Order must consult the Collocation Agreement to determine if the antenna and associated equipment qualify for a Section 106 exclusion or require review.

#### **QUESTIONS?**

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