

Federal Communications Commission Washington, D.C. 20554

August 18, 2015

David Case Vice President of Finance and Chief Financial Officer Universal Service Administrative Company 2000 L Street, N.W. Suite 200 Washington, D.C. 20036

Re: Procedures for Establishing and Collecting Universal Service Debt

Dear Mr. Case:

The Debt Collection Improvement Act (DCIA) requires the Federal Communications Commission (Commission) to establish that Universal Service Fund (USF) debt is owed.¹ This letter provides the Universal Service Administrative Company (USAC) with DCIA-compliant debt collection procedures to follow when attempting to collect debt owed to the Universal Service Fund. In particular, these procedures specify the steps USAC should take before issuing demand letters to recover debt and before referring debt to the U.S. Treasury.

Concerning all debt for which an appeal has not been timely filed: Prior to issuing demand for any such debt, USAC shall submit to the CFO or his designee all of the information and documents listed on the attachment to this letter, including a detailed explanation of the legal and factual bases for the determination. Following receipt of this information, the CFO or designee will: (1) determine that the debt amount is owed and instruct USAC to send a demand letter; (2) request any additional information needed to determine whether a debt is owed; or (3) determine and communicate to USAC that debt is not owed. USAC shall not issue the initial demand letter until the CFO or his designee instructs USAC to do so. Once the CFO or his designee has approved issuance of an initial demand letter, USAC may send subsequent demand letters for the debt without further instruction from the CFO or his designee.

In instances where a Commission order or a final non-appealable Wireline Competition Bureau order finds liability for USF debt: USAC is not required to follow the above procedure before issuing a

¹ Debt Collection Improvement Act, 31 U.S.C. §3701, et seq.; Treasury's regulations, found at 31 C.F.R. §285.1, et seq.; the Federal Claims Collection Standards ("FCCS"), found at 31 C.F.R. §900.1, et seq.; the Commission's debt collection regulations at 47 C.F.R. §1.1901 et seq.; OMD Circular No. A-129, "Policies for Federal Credit Programs and Non-Tax Receivables"; and Treasury Financial Manual, Volume 1, Part 4, Chapter 4000 "Debt Management Services Collection of Delinquent Non-Tax Debt" (Oct. 18, 2011).

demand for return of the funds. Nevertheless, please notify the CFO or his designee of USAC's intention to issue a demand letter in such circumstance(s).

Before referring USF debt to the U.S. Treasury, USAC is instructed to provide the CFO or his designee with the information delineated in the attachment to this letter. After review, the CFO or his designee, will: (1) approve USAC's referral of the debt to Treasury; (2) decline to approve referral and request any additional information needed to determine whether referral is appropriate; or (3) decline to approve referral with an explanation of the basis of the declination. USAC shall not refer any debt to Treasury without authorization from the CFO or his designee.

Commission staff will coordinate with USAC concerning ways to consolidate submissions to OMD of debt arising from ministerial or arithmetic error and debt referral to Treasury into batch submissions. We look forward to working with the USAC to establish the debt collection procedures detailed above. After you have had a chance to review this letter, please let us know when it would be convenient to meet to discuss implementation of the procedures and any questions you have.

Sincerely,

Mark Stephens

Chief Financial Officer

Federal Communications Commission

ATTACHMENT

Information Required to Establish Debt

E-Rate	Rural Health Care	High-Cost	Lifeline
Debtor's name, current	Debtor's name,	Debtor's name, current	Debtor's name, current
address, and contact	current address, and	address, and contact	address, and contact
person	contact person	person	person
Form 471 Application	Funding Request	Study Area Code	Study Area Code
Number	Number (Health Care	(SAC) (Carriers submit	(SAC) (Carriers submit
	Providers (HCP)	requests for	requests for
	submit Form 466 or	reimbursement through	reimbursement through
	462 and USAC tracks	various sources,	the Form 497, however,
	it by FRN)	however, USAC tracks	USAC tracks the
		the reimbursement	reimbursement requests
		requests through the	through the SAC
		SAC number)	number. Program does
			not assign a unique number to the Form
			497)
Funding Year	Funding Year	Funding Month(s)	Funding Month(s)
Billed Entity Number	HCP Number	SAC Number	SAC Number
FCC Registration	FCC Registration	FCC Registration	FCC Registration
Number	Number	Number	Number
Service Provider	Service Provider	Service Provider	Service Provider
Identification Number	Identification Number	Identification Number	Identification Number
(SPIN)	(SPIN)	(SPIN)	(SPIN)
Funding Request	Funding Request	SAC Number	SAC Number
Number	Number		
Services order	Services Order	Various types of	Services are
		support services	reimbursements for
		include: HCL, ICLS,	discounts provided to
		SNA, SVS, Mobility	subscribers
		Fund, CAF ICC, IS,	
O		Frozen Support	
Overpayment amount	Overpayment amount	Overpayment amount	Overpayment amount
Copies of the CAL/RIFD and the beneficiary's	COMAD Letter and	Notification Letter and	Notification Letter and
•	the beneficiary's written response(s)	Invoice	Invoice
written response(s) Legal basis for recovery,	Legal basis for	Legal basis for	Local basis for
including citation to	recovery, including	recovery, including	Legal basis for
applicable rule(s),	citation to applicable	citation to applicable	recovery, including citation to applicable
order(s), and statutory	rule(s), order(s), and	rule(s), order(s), and	rule(s), order(s), and
violation. The legal	statutory violation.	statutory violation. The	statutory violation. The
basis or recovery shall	The legal basis or	legal basis or recovery	legal basis or recovery
be supported by an	recovery shall be	shall be supported by	shall be supported by
explanation of factual	supported by an	an explanation of	an explanation of
basis for and documents	explanation of factual	factual basis for and	factual basis for and

supporting determination	basis for and	documents supporting	documents supporting
that the violation	documents supporting	determination that the	determination that the
occurred and	determination that the	violation occurred and	violation occurred and
overpayment amount	violation occurred and	overpayment amount	overpayment amount
	overpayment amount		
Any other information	Any other information	Any other information	Any other information
USAC believes relevant	USAC believes	USAC believes	USAC believes
to a determination that	relevant to a	relevant to a	relevant to a
debt is owed.	determination that	determination that debt	determination that debt
	debt is owed.	is owed.	is owed.
If an appeal was not	If an appeal was not	If an appeal was not	If an appeal was not
filed, indicate when the	filed, indicate when	filed, indicate when the	filed, indicate when the
time for filing an appeal	the time for filing an	time for filing an	time for filing an
lapsed.	appeal lapsed.	appeal lapsed.	appeal lapsed.
		-	

Information Required to Determine Whether to Transfer USF Debt to U.S. Treasury

- Debtor's name, current address, and contact person
- FCC Form 499 ID Number, and Tax Identification Number/Employer Identification Number
- Address(es) to which invoices and demand letters were sent
- Date of each notification/commitment adjustment/recovery letter and demand letter/invoice
- Original due date of debt
- Original amount due
- Accrued interest
- DCIA penalty amount
- Other charges (itemized)
- Payments credited
- Total amount due
- Number of days debt delinquent
- If an appeal was not filed, indicate when the time for filing an appeal lapsed or lapses.
- If an untimely appeal was filed, indicate how such appeal was resolved.
- Indicate whether the debtor requested a waiver of any portion of the debt and the status and outcome of the waiver request. Include copies of any decision(s) applicable to the waiver request.
- Indicate whether the debtor is in bankruptcy, receivership or any similar proceedings in federal or state court. Provide case information (court, date filed, case number). In addition specify whether continued collection of the COMAD debt has been stayed or enjoined, providing relevant citations and copies of any court orders issued which either stay collection or permit collection to continue.
- Indicate whether the debtor requested a compromise of debt or a repayment plan and the status and outcome of the request. Include copies of any decision(s) applicable to the request for compromise or repayment plan.
- Any other information USAC believes relevant to the question of whether transfer of the debt to the U.S. Treasury for further collection is appropriate.